



**CONSEIL DE
L'UNION EUROPÉENNE**

**Bruxelles, le 24 octobre 2008
(OR. en)**

14484/08

FIN 398

NOTE DE TRANSMISSION

Origine: Madame Dalia GRYBAUSKAITE, membre de la Commission européenne
Date de réception: 23 octobre 2008
Destinataire: Monsieur Eric WOERTH, président du Conseil de l'Union européenne

Objet: Proposition de virement de crédits n° DEC28/2008 - Section III - Commission -
du budget général pour 2008 (DO/DNO)

Les délégations trouveront ci-joint le document de la Commission DEC28/2008.

p.j.: DEC28/2008



COMMISSION DES COMMUNAUTÉS EUROPÉENNES

BUDG/A7/2008/D/57258

BRUXELLES, LE 17/10/2008

BUDGET GÉNÉRAL - EXERCICE 2008

SECTION III - COMMISSION TITRES 01, 02, 04, 05, 06, 07, 08, 09, 10, 11, 12, 14, 15, 16,
18, 19, 21, 22, 24, 26, 29

VIREMENT DE CRÉDITS N° DEC 28A/2008

DÉPENSES NON OBLIGATOIRES

	EN EUROS	
<u>ORIGINE DES CRÉDITS</u>		
DU CHAPITRE 01 03 – Affaires économiques et internationales		
ARTICLE 01 03 02 – Assistance macroéconomique	CP	29 700 000
DU CHAPITRE 02 02 – Compétitivité, politique industrielle, innovation et esprit d'entreprise		
ARTICLE 02 02 01 – Programme-cadre pour l'innovation et la compétitivité – Programme pour l'innovation et l'esprit d'entreprise	CP	12 650 000
POSTE 02 02 03 02 – Soutien aux petites et moyennes entreprises (PME) dans le nouvel environnement financier	CP	2 300 000
ARTICLE 02 02 11 – Action préparatoire – Services GMES opérationnels	CP	2 880 000
ARTICLE 02 02 12 – Projet pilote – Faciliter l'accès des artisans et des petites entreprises du bâtiment aux assurances pour encourager l'innovation et la promotion des écotecnologies dans l'Union européenne	CP	1 000 000
DU CHAPITRE 04 04 – Emploi, solidarité sociale et égalité entre les femmes et les hommes		
POSTE 04 04 01 01 – Emploi	CP	1 500 000
ARTICLE 04 04 06 – Année européenne de l'égalité des chances pour tous en 2007	CP	1 470 000
ARTICLE 04 04 07 – Achèvement des programmes antérieurs	CP	1 600 000
DU CHAPITRE 05 04 – Développement rural		
POSTE 05 04 05 02 – Assistance technique opérationnelle	CP	2 000 000
DU CHAPITRE 05 08 Stratégie politique et coordination du domaine politique «Agriculture et développement rural»		
ARTICLE 05 08 01 – Réseau d'information comptable agricole (RICA)	CP	1 000 000
DU CHAPITRE 06 04 – Sources d'énergie classiques et renouvelables		
ARTICLE 06 04 01 – Achèvement du programme «Énergie intelligente – Europe» (2003-2006)	CP	1 900 000
ARTICLE 06 04 09 – Fonds d'investissement pour les énergies renouvelables et les bioraffineries	CP	3 000 000
DU CHAPITRE 06 06 – Recherche liée à l'énergie et aux transports		
ARTICLE 06 06 01 – Recherche liée à l'énergie	CP	6 450 000
POSTE 06 06 05 01 – Achèvement des programmes antérieurs à 2003	CP	6 500 000
POSTE 06 06 05 02 – Achèvement du cinquième programme -cadre de la Communauté européenne (2003-2006)	CP	27 000 000

DU CHAPITRE 06 07 – Sécurité et protection des usagers de l'énergie et des transports		
ARTICLE 06 07 01 – Sûreté des transports	CP	1 000 000
ARTICLE 06 07 05 – Action préparatoire – Favoriser le trafic transfrontalier aux points de passage frontaliers du nord-est de l'UE (aspects liés à la sécurité et à la sûreté du trafic)	CP	3 000 000
DU CHAPITRE 07 03 – Mise en œuvre de la politique et de la législation communautaires en matière d'environnement		
ARTICLE 07 03 06 – Achèvement des actions de sensibilisation et autres actions générales liées aux programmes d'action communautaires dans le domaine de l'environnement	CP	1 000 000
DU CHAPITRE 07 04 – Protection civile		
ARTICLE 07 04 01 – Instrument financier pour la protection civile	CP	7 000 000
ARTICLE 07 04 03 – Achèvement des actions et des programmes antérieurs dans le domaine de la protection civile et de la pollution marine	CP	900 000
ARTICLE 07 04 04 – Projet Pilote – Renforcer la coopération entre les États membres dans la lutte contre les incendies de forêt	CP	2 000 000
ARTICLE 07 04 05 – Action préparatoire – Capacité de réaction rapide de l'UE	CP	2 000 000
DU CHAPITRE 08 02 – Coopération – Santé		
ARTICLE 08 02 02 – Coopération – Santé – Entreprise commune pour l'initiative en matière de médicaments innovants (IMI)	CP	36 900 000
DU CHAPITRE 08 03 – Coopération – Alimentation, agriculture et pêche, et biotechnologies		
ARTICLE 08 03 01 – Coopération – Alimentation, agriculture et pêche, et biotechnologies	CP	15 600 000
DU CHAPITRE 08 07 – Coopération – Transports (y compris l'aéronautique)		
ARTICLE 08 07 03 – Coopération – Transports – Dépenses d'appui pour l'entreprise commune Clean Sky	CP	1 500 000
DU CHAPITRE 08 13 – Capacités – Recherche au profit des petites et moyennes entreprises (PME)		
ARTICLE 08 13 01 – Capacités – Recherche au profit des petites et moyennes entreprises (PME)	CP	20 100 000
DU CHAPITRE 08 19 – Capacités – Soutien du développement cohérent des politiques de recherche		
ARTICLE 08 19 01 – Capacités – Soutien du développement cohérent des politiques de recherche	CP	3 100 000
DU CHAPITRE 09 05 – Capacités – Infrastructures de recherche		
ARTICLE 09 05 01 – Capacités – Infrastructures de recherche	CP	3 900 000
DU CHAPITRE 10 05 – Poids du passé nucléaire provenant des activités exécutées par le Centre commun de recherche dans le cadre du traité Euratom		
ARTICLE 10 05 01 – Démantèlement des installations nucléaires et gestion des déchets	CP	9 900 000
DU CHAPITRE 11 03 – Pêche internationale et droit de la mer		
ARTICLE 11 03 03 – Travaux préparatoires des nouvelles organisations internationales de pêche et autres contributions non obligatoires à des organisations internationales	CP	7 600 000
DU CHAPITRE 11 04 – Gouvernance de la politique commune de la pêche		
ARTICLE 11 04 01 – Renforcement du dialogue avec l'industrie et les milieux concernés par la politique commune de la pêche	CP	30 000
DU CHAPITRE 11 05 – Recherche halieutique		
POSTE 11 05 02 02 – Achèvement du sixième programme-cadre de la Communauté européenne (2003-2006)	CP	1 000 000
DU CHAPITRE 11 07 – Conservation, gestion et exploitation des ressources aquatiques vivantes		
ARTICLE 11 07 01 – Appui à la gestion des ressources halieutiques (collecte des données de base)	CP	3 850 000
ARTICLE 11 07 02 – Appui à la gestion des ressources halieutiques (amélioration de l'avis scientifique)	CP	2 770 000

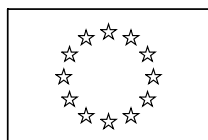
DU CHAPITRE 11 08 – Contrôle et mise en œuvre de la politique commune de la pêche		
ARTICLE 11 08 01 – Participation financière à des dépenses des États membres en matière de contrôle	CP	10 000 000
ARTICLE 11 08 02 – Contrôle et surveillance des activités de pêche dans les eaux communautaires et en dehors de l'Union européenne	CP	1 970 000
DU CHAPITRE 11 09 – Politique maritime		
ARTICLE 11 09 01 – Action préparatoire – Politique maritime	CP	6 000 000
ARTICLE 11 09 02 – Projet pilote – Mise en réseau et meilleures pratiques dans le domaine de la politique maritime	CP	4 000 000
DU CHAPITRE 15 02 – Éducation et formation tout au long de la vie, notamment le multilinguisme		
POSTE 15 02 02 05 – Erasmus Mundus	CP	7 700 000
ARTICLE 15 02 09 – Achèvement des programmes antérieurs dans le domaine de l'éducation et de la formation	CP	27 500 000
ARTICLE 15 02 29 – Projet pilote – Coopération entre instituts européens de technologie	CP	2 000 000
DU CHAPITRE 15 04 – Développer la coopération culturelle en Europe		
ARTICLE 15 04 44 – Programme Culture (2007-2013)	CP	6 900 000
DU CHAPITRE 15 06 – Promouvoir la citoyenneté européenne		
ARTICLE 15 06 66 – L'Europe pour les citoyens	CP	5 150 000
DU CHAPITRE 18 02 – Solidarité – Frontières extérieures, politique des visas et libre circulation des personnes		
ARTICLE 18 02 06 – Fonds pour les frontières extérieures	CP	41 000 000
DU CHAPITRE 18 03 – Flux migratoires — Politiques communes en matière d'immigration et d'asile		
ARTICLE 18 03 03 – Fonds européen pour les réfugiés	CP	47 000 000
ARTICLE 18 03 09 – Fonds européen pour l'intégration des ressortissants de pays tiers	CP	15 000 000
DU CHAPITRE 18 04 – Droits fondamentaux et citoyenneté		
ARTICLE 18 04 06 – Droits fondamentaux et citoyenneté	CP	5 100 000
ARTICLE 18 04 07 – Combattre la violence (Daphné)	CP	6 000 000
DU CHAPITRE 18 05 – Sécurité et protection des libertés		
POSTE 18 05 01 01 – Achèvement des programmes de coopération dans les domaines de la justice et des affaires intérieures et AGIS	CP	4 500 000
ARTICLE 18 05 06 – Achèvement de la lutte contre le terrorisme	CP	1 000 000
ARTICLE 18 05 08 – Prévention, préparation et gestion des conséquences en matière de terrorisme	CP	4 000 000
ARTICLE 18 05 09 – Prévenir et combattre la criminalité	CP	15 000 000
DU CHAPITRE 18 06 – Justice pénale et justice civile		
ARTICLE 18 06 06 – Justice pénale	CP	2 000 000
ARTICLE 18 06 07 – Justice civile	CP	4 000 000
DU CHAPITRE 18 07 – Prévenir la consommation de drogue et informer le public		
ARTICLE 18 07 03 — Prévenir la consommation de drogue et informer le public	CP	1 000 000
DU CHAPITRE 19 04 – Instrument européen pour la démocratie et les droits de l'homme (IEDDH)		
ARTICLE 19 04 01 – Instrument européen pour la démocratie et les droits de l'homme (IEDDH)	CP	9 000 000
ARTICLE 19 04 03 – Missions électorales et d'observation de l'Union européenne	CP	6 776 777
ARTICLE 19 04 05 – Achèvement de l'ancienne coopération	CP	12 000 000

DU CHAPITRE 19 09 – Relations avec l'Amérique latine		
ARTICLE 19 09 01 – Coopération avec les pays en développement d'Amérique latine	CP	10 000 000
DU CHAPITRE 19 10 – Relations avec l'Asie, l'Asie centrale et les pays du Proche et du Moyen -Orient (ICD)		
ARTICLE 19 10 03 – Coopération avec les pays en développement du Proche et du Moyen-Orient (ICD)	CP	47 000 000
DU CHAPITRE 21 05 – Développement humain et social		
POSTE 21 05 01 01 – Santé	CP	2 991 439
POSTE 21 05 01 03 – Autres aspects du développement humain et social	CP	1 112 069
ARTICLE 21 05 03 – Développement humain et social – Achèvement de l'ancienne coopération	CP	10 493 519
DU CHAPITRE 22 02 – Processus et stratégie d'élargissement		
ARTICLE 22 02 01 – Aide à la transition et au renforcement des institutions en faveur des pays candidats	CP	16 600 000
ARTICLE 22 02 02 – Aide à la transition et au renforcement des institutions en faveur des pays candidats potentiels	CP	69 000 000
DU CHAPITRE 22 04 – Stratégie d'information et de communication		
ARTICLE 22 04 02 – Programmes d'information et de communication pour les pays tiers	CP	1 950 000

DESTINATION DES CRÉDITS

AU CHAPITRE 01 02 – Union économique et monétaire		
ARTICLE 01 02 02 – Coordination et surveillance de l'Union économique et monétaire	CP	850 000
AU CHAPITRE 06 03 – Réseaux transeuropéens		
ARTICLE 06 03 03 – Soutien financier aux projets d'intérêt commun du réseau transeuropéen de transport	CP	190 600 000
AU CHAPITRE 08 04 – Coopération – Nanosciences, nanotechnologies, matériaux et nouvelles technologies de production		
ARTICLE 08 04 01 – Coopération - Nanosciences, nanotechnologies, matériaux et nouvelles technologies de production	CP	14 600 000
AU CHAPITRE 08 11 – Personnel		
ARTICLE 08 11 01 – Personnel	CP	42 200 000
AU CHAPITRE 08 22 – Achèvement des programmes-cadres antérieurs et autres activités		
POSTE 08 22 03 01 – Achèvement du sixième programme-cadre CE (2003-2006)	CP	36 400 000
AU CHAPITRE 09 04 – I2010 – Coopération — Technologies de l'information et de la communication (TIC)		
POSTE 09 04 01 01 – Appui à la coopération en matière de recherche dans le domaine des technologies de l'information et de la communication (TIC - Coopération)	CP	6 900 000
POSTE 09 04 03 02 – Achèvement du sixième programme-cadre de la Communauté européenne (2003-2006)	CP	61 400 000
AU CHAPITRE 11 06 – Fonds européen pour la pêche (FEP)		
ARTICLE 11 06 04 – Achèvement de l'Instrument financier d'orientation de la pêche (IFOP) – Hors objectif n° 1 (2000 à 2006)	CP	43 320 000
AU CHAPITRE 14 04 – Politique douanière		
ARTICLE 14 04 01 – Achèvement des programmes Douane antérieurs	CP	2 000 000
ARTICLE 14 04 02 – Douane 2013	CP	1 000 000
AU CHAPITRE 16 02 – Communication et médias		
ARTICLE 16 02 03 – Informations destinées aux médias	CP	800 000

AU CHAPITRE 16 04 – Outils d'analyse et de communication		
ARTICLE 16 04 02 – Outils d'information et de communication en ligne	CP	1 600 000
ARTICLE 16 04 03 – Publications écrites ciblées	CP	500 000
AU CHAPITRE 19 02 – Relations multilatérales, coopération avec les pays tiers dans les domaines des migrations et de l'asile et relations extérieures générales		
ARTICLE 19 02 01 – Coopération avec les pays tiers dans les domaines des migrations et de l'asile	CP	14 149 679
DU CHAPITRE 19 03 – Politique étrangère et de sécurité commune (PESC)		
ARTICLE 19 03 01 – Suivi et mise en œuvre des processus de paix et de sécurité	CP	15 600 000
ARTICLE 19 03 03 – Résolution de conflits et autres mesures de stabilisation	CP	10 000 000
ARTICLE 19 03 07 – Missions de police	CP	10 000 000
AU CHAPITRE 19 06 – Réaction aux crises et menaces pour la sécurité mondiale		
POSTE 19 06 01 01 – Préparation et réaction aux crises (instrument de stabilité)	CP	3 774 125
AU CHAPITRE 19 08 – Politique européenne de voisinage et relations avec la Russie		
POSTE 19 08 01 01 – Politique européenne de voisinage et de partenariat – Coopération financière avec les pays méditerranéens	CP	35 000 000
POSTE 19 08 01 03 – Politique européenne de voisinage et de partenariat – Coopération financière avec l'Europe de l'Est	CP	71 000 000
AU CHAPITRE 21 02 – Sécurité alimentaire		
ARTICLE 21 02 01 – Sécurité alimentaire	CP	9 000 000
AU CHAPITRE 21 03 – Acteurs non étatiques du développement		
ARTICLE 21 03 01 – Acteurs non étatiques du développement	CP	27 000 000
AU CHAPITRE 21 06 – Coopération géographique avec les États d'Afrique, des Caraïbes et du Pacifique (ACP)		
ARTICLE 21 06 05 – Aide aux producteurs de bananes des États ACP	CP	19 150 000
AU CHAPITRE 24 02 – Lutte contre la fraude		
ARTICLE 24 02 01 – Actions générales de lutte contre la fraude – Hercule II	CP	1 000 000
AU CHAPITRE 26 03 – Fourniture interopérable de services paneuropéens d'administration en ligne aux administrations publiques, aux entreprises et aux citoyens		
POSTE 26 03 01 01 – Services paneuropéens de gouvernement électronique aux administrations publiques, aux entreprises et aux citoyens (IDABC)	CP	6 000 000
AU CHAPITRE 29 02 – Production d'informations statistiques		
ARTICLE 29 02 01 – Achèvement de la politique d'information statistique	CP	4 000 000



COMMISSION DES COMMUNAUTÉS EUROPÉENNES

BUDG/A7/2008/D/57258

BRUXELLES, LE 17/10/2008

BUDGET GÉNÉRAL - EXERCICE 2008
SECTION III - COMMISSION TITRE 11

VIREMENT DE CRÉDITS N° DEC 28B/2008

DÉPENSES NON OBLIGATOIRES VERS DÉPENSES OBLIGATOIRES

	EN EUROS	
<u>ORIGINE DES CRÉDITS</u>		
DU CHAPITRE 11 03 – Pêche internationale et droit de la mer		
ARTICLE 11 03 01 – Accords internationaux en matière de pêche	CP	1 510 000
ARTICLE 11 03 02 – Contributions à des organisations internationales	CP	1 170 000
 <u>DESTINATION DES CRÉDITS</u>		
AU CHAPITRE 11 06 – Fonds européen pour la pêche (FEP)		
ARTICLE 11 06 04 – Achèvement de l'Instrument financier d'orientation de la pêche (IFOP) – Hors objectif n° 1 (2000 à 2006)	CP	2 680 000

GLOBAL TRANSFER DEC 28/2008
PAYMENT APPROPRIATIONS
EXPLANATORY MEMORANDUM

1. Introduction

The implementation of the budget is reviewed in the autumn of each year, on the basis of the position at mid - September.¹ After reviewing actual implementation and expected utilisation of payment appropriations to the end of the financial year, the Commission each year proposes a so -called 'Global Transfer' designed to rebalance payment appropriations for the current budget year. As far as possible, the shortfall in appropriations identified is met by internal transfers within the relevant budget chapters. The Global Transfer proposals relate to readjustments that cannot be met by such internal transfers.

Traditionally, the Global Transfer concerns **only payment** appropriations. This Global Transfer proposal for 2008 relates to payment appropriations across most Headings of the Financial Framework, amounting to **€631 million** in total (0.5 % of the payment appropriations available in the 2008 budget). As the proposal concerns both compulsory and non-compulsory expenditure it is presented in two parts, DEC 28B for non - compulsory expenditure and DEC 28A for compulsory expenditure (see enclosed table).

This Global Transfer proposal, developed in close collaboration with the Directorates -General concerned, aims at meeting the additional payment needs of programmes and actions that have been implemented faster than anticipated, using the available appropriations from those that are expected to be under - utilised by year-end.

The proposed transfers for **reinforcement** concern the following Headings of the multi -annual Financial Framework:

- Heading 1A: Competitiveness € 366 million
- Heading 2: Natural Resources € 46 million
- Heading 3B: Citizenship € 3 million
- Heading 4: EU as a Global Player € 215 million
- Heading 5: Administration € 1 million

The proposed transfers for **reductions** are from:

- Heading 1A: Competitiveness € 203 million
- Heading 2: Natural Resources € 45 million
- Heading 3A: Freedom, Security and Justice € 146 million
- Heading 3B: Citizenship € 20 million
- Heading 4: EU as a Global Player € 217 million

In total, 95 budget lines are concerned (26 for reinforcement and 69 for reductions), compared to 65 budget lines included in the Global Transfer presented at the end of 2007. Of the lines concerned, 93 are non - compulsory expenditure lines and 2 are compulsory expenditure lines.

2. Reinforcements and reductions of payment appropriations

The proposed reinforcements are summarised in this section, with reference to the available appropriations to offset these increases. In the first instance, matching is undertaken within each Financial Framework Heading. The excess payment appropriations in Headings 3a (- €146 million) and 3b (- €17 million) is balanced by the need for reinforcements in Heading 1a (+ €163 million). Similarly, the net reduction of appropriations in Heading 4 (- €2 million) is then balanced by the needed reinforcement of heading 2 (+ €1 million) and Heading 5 (+ €1 million).

¹ The detailed figures for implementation at mid -September were contained in the weekly report on budget implementation, sent on 19 September 2008 to the Budget Authority.

2.1 Reinforcements

The transfer request proposes to reinforce **26 budget lines**. The main lines concerned, by heading and decreasing size of the reinforcement, are the following:

2.1.1 Heading 1A Competitiveness

- + € 197 m for Financial support for projects of common interest in the trans-European transport network (budget article 06 03 03), due to higher than originally foreseen needs for the pre-financing of projects.
- + € 61 m for the completion of the 6th (2003 to 2006) Research framework programme (budget item 09 04 03 02), as measures to accelerate payment procedures have proved to be particularly efficient and have enabled the handling of higher payment requests than originally anticipated.
- + € 42.2 m for the 7th Research framework programme - People (budget article 08 11 01), with larger pre-financing requirements in 2008 due to the change in the periodicity of reports from 12 to 24 months.
- + € 36.4 m for the Completion of the 6th (2003 to 2006) Research framework programme (budget item 08 22 03 01), as part of the intermediate payments expected in 2007 were shifted onto 2008 due to the late submission of reports and additional information by beneficiaries.
- + € 14.6 m for Cooperation - Nanosciences, nanotechnologies, materials and new production technologies (budget article 08 04 01), as the acceleration of evaluation and negotiation procedures allows for number of subsidy agreements resulting from the 2008 call for proposals to be signed by the end of 2008.

2.1.2 Heading 2 Preservation and Management of Natural Resources

- + € 46 m for the Completion of the Financial Instrument for Fisheries Guidance (FIFG 2000 to 2006) - Outside Objective 1 areas (budget article 11 06 04), as payment requests received have been higher than originally estimated resulting to higher execution of payments.

2.1.3 Heading 3B Citizenship

- + € 1.6 m for the Online information and communication tools (budget article 16 04 02), following the entry into force of new framework contracts and the processing of payments at a higher pace than initially foreseen.

2.1.4 Heading 4 EU as a Global Player

- + € 71 m for the European Neighbourhood and Partnership financial cooperation with Eastern Europe (budget item 19 08 01 03), to meet higher than originally foreseen needs arising from recent improvements in the implementation of the programme and several sector support projects that will eventually lead to accelerated disbursements in several partner countries.
- + € 35 m for European Neighbourhood and Partnership financial cooperation with Mediterranean countries (budget item 19 08 01 01), mostly because payments that were planned for 2007 can only be made in 2008 due to delays in the internal procedures of beneficiary countries.
- + € 27 m for Non-State actors in development (budget article 21 03 01), as the earlier conclusion and signature of some contracts during the year allows for higher advance payments to be made in 2008.
- + € 19.2 m for Assistance to ACP banana producers (budget article 21 06 05), as the improved rate of finalisation of contracts allows for more payments to be made in 2008.
- + € 15.6 m for Monitoring and implementation of peace and security processes (budget article 19 03 01), to meet the unforeseen need arising from the deployment on the ground of a civilian observation mission in Georgia, following recent events.
- + € 14.1 m for Cooperation with third countries in the areas of migration and asylum (budget article 19 02 01), as the delay in the signature of 2007 contracts led to payments on these contracts being made in the early part of 2008 absorbing a substantial amount of the 2008 payment appropriation originally foreseen for the advance payments on 2008 contracts.

2.2 Reductions

The transfer request proposes to reduce the level of payment appropriations of 69 **budget lines**. The main lines affected are the following:

2.2.1 *Heading 1A Competitiveness*

- - €36.6 m from Cooperation - Health - Innovative Medicines Initiative Joint Undertaking (IMI) (budget article 08 02 02). Due to the late adoption of the amending budget creating the lines for the IMI joint undertaking at the end of June 2008 there was a delay in the evaluation of proposals, which leaves insufficient time for the negotiation, preparation and signature of contracts before the end of the year.
- - €27.5 m from the Completion line of previous programmes in the field of education and training (budget article 15 02 09), lower payments than originally foreseen are required for contracts to be closed in 2008 as some final reports have not yet been submitted.
- - €27 m from Completion of the 6th (2003 to 2006) Research framework programme (budget item 06 06 05 02). Expenditure declarations for intermediate payments turned out to be lower than originally expected.
- - €20.1 m from Capacities - Research for the benefit of small and medium-sized enterprises (SMEs) (budget article 08 13 01), due to delays in the signature of the related contract and lower than originally foreseen pre-financing. Furthermore, the delayed adoption of a legal base for an action in July, with a subsequent effect on the adoption of the financing decision, leaves no time for the pre-financing payment to be made in 2008.
- - €15.6 m from Cooperation - Food, agriculture and fisheries, and biotechnology (budget article 08 03 01), as the pre-financing requirements following the call for proposals are lower than anticipated and as the start-up of a number of projects initially foreseen for 2008 will be postponed into 2009.

2.2.2 *Heading 2 Preservation and Management of Natural Resources*

- - €10 m from the Financial contribution to Member States for expenses in the field of control (budget article 11 08 01), as the delays with which payment claims are submitted from Member States along with delays that the Commission is frequently facing in receiving supporting documentation have a negative impact on the level of payments executed.
- - €7.6 m from Preparatory work for new international fisheries organisations and other non-compulsory contributions to international organisations (budget article 11 03 03), as the commitments corresponding to these payment appropriations will only be made in December.
- - €6 m from Preparatory action - Maritime policy (budget article 11 09 01), as the tendering procedure for the two preparatory actions against which an advance payment was planned for November 2008 is not foreseen to be finalised until January 2009.

2.2.3 *Heading 3A Freedom, Security and Justice*

- - €47 m from the European Refugee Fund (budget article 18 03 03), €41 m from the External Borders Fund (budget article 18 02 06), - €15 m from the European Fund for the Integration of Third-country Nationals (budget article 18 03 09). Difficulties with the start-up of these three funds, mainly related to certain constraints contained in the legal base (shared management), and difficulties in obtaining the necessary documentation from Member States have substantially limited the pre-financing payments that were originally expected to be made in 2008.
- - €15 m from Prevention of and fight against crime (budget article 18 05 09), as delays in the setting-up of the 2008 Annual work programme and delays in the conclusion of grant agreements mean that the corresponding pre-financing payments will be postponed until 2009.
- - €6 m from Fight against violence (budget article 18 04 07), due to the delays in the calls for proposals related to the 2008 work-programme no individual commitments can be concluded and no pre-financing payments can be authorised for 2008.

2.2.4 *Heading 3B Citizenship*

- - €7 m from the Civil Protection Financial Instrument (budget article 07 04 01), as the use of these appropriations is subject to the occurrence of major emergencies, in the absence of which a substantial part of the initial appropriations can be redeployed while still maintaining a sufficient level of resources to face possible requests until the end of the year.
- - €6.9 m from the Culture Programme (2007 to 2013) (budget article 15 04 44) as some reports were received with delays, the interim and final payments to cooperation projects will not be executed as initially foreseen.
- - €5.2 m from Europe for Citizens (budget article 15 06 66) due to the submission of lower than expected payment claims.

2.2.5 Heading 4 EU as a Global Player

- - €69 m from the Transition and institution-building assistance to potential candidate countries (budget article 22 02 02), as the late adoption of the legal basis and the consequent adoption of IPA programmes at the end of 2007 pushed the beginning of award procedures in 2008 instead of 2007, resulting to a lower than foreseen contracting rate and underlying payments. In addition, unforeseen political uncertainties and other developments on the side of the beneficiaries have caused delays that had a negative impact on the contracting rate and underlying payments.
- - €47 m from the Cooperation with developing Middle Eastern (DCI) countries (budget article 19 10 03), as the change to a centralised direct management mode from the joint management mode with international organisations, used in previous years, has caused delays in the execution of payments.
- - €29.7 m from Macroeconomic assistance (budget article 01 03 02), as the fulfilment of the specific conditions linked to the existing operations of this short-term crisis management instrument has not materialised.
- - €16.6 m from the Transition and institution-building assistance to candidate countries (budget article 22 02 01), as the payment planned for the 2007 IPA National programme for Croatia will have to be postponed until 2009 due to delays in the adoption of the accreditation decision for a Decentralised Implementation System (DIS) which is a precondition for signing the financing agreement.
- - €12 m from the EIDHR - Completion of former cooperation (budget article 19 04 05). The inherent difficulties in the implementation of actions under this instrument have a direct effect on the consumption of credits as in some cases some countries may go as far as even blocking payments made.
- - €10.5 m from Human and social development - Completion of former cooperation (budget article 21 05 03), as the pace of execution of ongoing projects financed from this completion line is slower than expected and so are the subsequent payment requests.

3. Proposed transfers

All proposed transfers, either for an increase or reduction in appropriations, are summarised in the following summary table in budget nomenclature order. The table indicates:

- the initial budget appropriations, including amending budgets as at 15 September 2008
- transfers as at 15 September 2008
- the implementation as at 15 September 2008
- the total remaining available appropriations
- proposed transfers (increase or reduction)
- percentage change, compared to the initial budget and amending budgets
- short justifications for the proposed transfers. For reductions or reinforcements representing less than 10% of the authorised appropriations on the budget line one of the following standard justifications applies:
 - Implementation faster than expected
 - Increased absorption of payments which were delayed in the previous year
 - Implementation slower than expected
 - Non-implementation of scheduled advance payments
 - Difficulties arising out of tendering or contracting phase
 - Change in the application of the legal base.

For reinforcements and justifications representing more than 10% of the authorised appropriations on the budget line more detailed justifications are provided in Annex IA.

Virement DEC 28A/2008

Ligne / Intitulé								
	Budget initial ±BR (1A)	Virements (2)	Exécution (3)	Montant disponible (4)=(1A)+(AELE)+(2)-(3)	Virement proposé (5)	Variation (4/1A)	Total (4+5)	Justification standard
01 02 02 – Coordination et surveillance de l'Union économique et monétaire								
	6.750.000	0	4.999.556	1.750.444	850.000	12,59%	2.600.444	*
01 03 02 – Assistance macroéconomique								
	112.000.000	0	10.324.461	101.675.539	-29.700.000	-26,52%	71.975.539	*
02 02 01 – Programme-cadre pour l'innovation et la compétitivité – Programme pour l'innovation et l'esprit d'entreprise								
	97.900.000	0	60.474.725	39.765.085	-12.650.000	-12,92%	27.115.085	*
02 02 03 02 – Soutien aux petites et moyennes entreprises (PME) dans le nouvel environnement financier								
	3.500.000	0	1.000.000	2.500.000	-2.300.000	-65,71%	200.000	*
02 02 11 – Action préparatoire – Services GMES opérationnels								
	3.000.000	0	0	3.000.000	-2.880.000	-96,00%	120.000	*
02 02 12 – Projet pilote – Faciliter l'accès des artisans et des petites entreprises du bâtiment aux assurances pour encourager l'innovation et la promotion des écotecnologies dans l'Union européenne								
	1.000.000	0	0	1.000.000	-1.000.000	-100,00%	0	*
04 04 01 01 – Emploi								
	12.000.000	0	5.501.981	6.784.819	-1.500.000	-12,50%	5.284.819	*
04 04 06 – Année européenne de l'égalité des chances pour tous en 2007								
	5.500.000	-799.618	2.480.915	2.288.028	-1.470.000	-26,73%	818.028	*
04 04 07 – Achèvement des programmes antérieurs								
	20.000.000	0	13.117.151	7.311.682	-1.600.000	-8,00%	5.711.682	<i>Difficultés liées aux offres ou à l'exécution des contrats.</i>
05 04 05 02 – Assistance technique opérationnelle								
	10.000.000	0	2.921.102	7.078.898	-2.000.000	-20,00%	5.078.898	*
05 08 01 – Réseau d'information comptable agricole (RICA)								
	13.555.000	-615.000	8.844.448	4.095.552	-1.000.000	-7,38%	3.095.552	<i>Exécution plus lente que prévu.</i>
06 03 03 – Soutien financier aux projets d'intérêt commun du réseau transeuropéen de transport								
	370.000.000	11.185.000	45.000.000	336.185.000	190.600.000	51,51%	526.785.000	*
06 04 01 – Achèvement du programme «Énergie intelligente – Europe» (2003-2006)								
	47.000.000	-944.248	30.032.699	17.123.785	-1.900.000	-4,04%	15.223.785	<i>Exécution plus lente que prévu.</i>
06 04 09 – Fonds d'investissement pour les énergies renouvelables et les bioraffineries								
	3.000.000	0	0	3.000.000	-3.000.000	-100,00%	0	*
06 06 01 – Recherche liée à l'énergie								
	75.000.000	-27.550.000	9.785.778	38.798.277	-6.450.000	-8,60%	32.348.277	*

Virement DEC 28A/2008

Ligne / Intitulé								
	Budget initial ±BR (1A)	Virements (2)	Exécution (3)	Montant disponible (4)=(1A)+(AELE)+(2)-(3)	Virement proposé (5)	Variation (4/1A)	Total (4+5)	Justification standard
06 06 05 01 – Achèvement des programmes antérieurs à 2003								
	20.000.000	0	6.942.324	13.535.676	-6.500.000	-32,50%	7.035.676	*
06 06 05 02 – Achèvement du sixième programme-cadre de la Communauté européenne (2003-2006)								
	135.000.000	-30.000.000	53.052.529	54.456.971	-27.000.000	-20,00%	27.456.971	*
06 07 01 – Sûreté des transports								
	3.500.000	-100.000	1.888.488	1.511.512	-1.000.000	-28,57%	511.512	*
06 07 05 – Action préparatoire – Favoriser le trafic transfrontalier aux points de passage frontaliers du nord-est de l'UE (aspects liés à la sécurité et à la sûreté du trafic)								
	3.000.000	0	0	3.000.000	-3.000.000	-100,00%	0	*
07 03 06 – Achèvement des actions de sensibilisation et autres actions générales liées aux programmes d'action communautaires dans le domaine de l'environnement								
	6.000.000	0	3.427.402	2.572.598	-1.000.000	-16,67%	1.572.598	*
07 04 01 – Instrument financier pour la protection civile								
	15.000.000	0	1.414.347	13.944.153	-7.000.000	-46,67%	6.944.153	*
07 04 03 – Achèvement des actions et des programmes antérieurs dans le domaine de la protection civile et de la pollution marine								
	3.200.000	0	1.949.872	1.326.608	-900.000	-28,13%	426.608	*
07 04 04 – Projet Pilote – Renforcer la coopération entre les États membres dans la lutte contre les incendies de forêt								
	2.000.000	0	0	2.000.000	-2.000.000	-100,00%	0	*
07 04 05 – Action préparatoire – Capacité de réaction rapide de l'UE								
	4.000.000	0	0	4.000.000	-2.000.000	-50,00%	2.000.000	*
08 02 02 – Coopération – Santé – Entreprise commune pour l'initiative en matière de médicaments innovants (IMI)								
	122.700.000	0	0	125.632.530	-36.900.000	-30,07%	88.732.530	*
08 03 01 – Coopération – Alimentation, agriculture et pêche , et biotechnologies								
	127.382.000	-870.000	71.938.627	57.597.010	-15.600.000	-12,25%	41.997.010	*
08 04 01 – Coopération – Nanosciences, nanotechnologies, matériaux et nouvelles technologies de production								
	167.460.000	47.000.000	51.558.604	168.026.990	14.600.000	8,72%	182.626.990	<i>Exécution plus rapide que prévu.</i>
08 07 03 – Coopération – Transports – Dépenses d'appui pour l'entreprise commune Clean Sky								
	2.000.000	0	0	2.047.800	-1.500.000	-75,00%	547.800	*
08 11 01 - Personnel								
	232.731.000	0	116.786.264	121.507.007	42.200.000	18,13%	163.707.007	*
08 13 01 – Capacités – Recherche au profit des petites et moyennes entreprises (PME)								
	141.302.000	0	12.179.847	132.499.271	-20.100.000	-14,22%	112.399.271	*
08 19 01 – Capacités – Soutien du développement cohérent des politiques de recherche								
	5.758.000	0	1.084.253	4.811.363	-3.100.000	-53,84%	1.711.363	*

Virement DEC 28A/2008

Ligne / Intitulé								
	Budget initial ±BR (1A)	Virements (2)	Exécution (3)	Montant disponible (4)=(1A)+(AELE)+(2)-(3)	Virement proposé (5)	Variation (4/1A)	Total (4+5)	Justification standard
08 22 03 01 – Achèvement du sixième programme-cadre CE (2003-2006)								
	1.322.767.000	164.960.000	1.073.404.791	449.878.884	36.400.000	2,75%	486.278.884	<i>Absorption accrue de paiements retardés lors de l'exercice précédent.</i>
09 04 01 01 – Appui à la coopération en matière de recherche dans le domaine des technologies de l'information et de la communication (TIC - Coopération)								
	700.700.000	0	630.462.580	86.984.150	6.900.000	0,98%	93.884.150	<i>Exécution plus rapide que prévu.</i>
09 04 03 02 – Achèvement du sixième programme-cadre de la Communauté européenne (2003-2006)								
	410.000.000	36.116.915	389.943.118	66.835.991	61.400.000	14,98%	128.235.991	*
09 05 01 – Capacités – Infrastructures de recherche								
	61.000.000	0	57.075.854	5.382.046	-3.900.000	-6,39%	1.482.046	<i>CP insuffisants pour couvrir CE.</i>
10 05 01 – Démantèlement des installations nucléaires et gestion des déchets								
	37.092.000	0	13.783.377	23.308.623	-9.900.000	-26,69%	13.408.623	*
11 03 03 – Travaux préparatoires des nouvelles organisations internationales de pêche et autres contributions non obligatoires à des organisations internationales								
	10.100.000	0	619.368	9.480.632	-7.600.000	-75,25%	1.880.632	*
11 04 01 – Renforcement du dialogue avec l'industrie et les milieux concernés par la politique commune de la pêche								
	5.000.000	0	3.066.229	1.933.771	-30.000	-0,60%	1.903.771	
11 05 02 02 – Achèvement du sixième programme-cadre de la Communauté européenne (2003 à 2006)								
	7.000.000	0	4.489.526	2.677.774	-1.000.000	-14,29%	1.677.774	
11 06 04 – Achèvement de l'Instrument financier d'orientation de la pêche (IFOP) – Hors objectif n° 1 (2000 à 2006)								
	72.000.000	13.000.000	72.965.781	12.034.219	43.320.000	60,17%	55.354.219	*
11 07 01 – Appui à la gestion des ressources halieutiques (collecte des données de base)								
	40.000.000	0	4.978.871	35.021.129	-3.850.000	-9,63%	31.171.129	*
11 07 02 – Appui à la gestion des ressources halieutiques (amélioration de l'avis scientifique)								
	5.000.000	0	1.416.407	3.583.593	-2.770.000	-55,40%	813.593	*
11 08 01 – Participation financière à des dépenses des États membres en matière de contrôle								
	35.000.000	0	6.555.726	28.444.274	-10.000.000	-28,57%	18.444.274	*
11 08 02 – Contrôle et surveillance des activités de pêche dans les eaux communautaires et en dehors de l'Union européenne								
	5.373.000	0	1.548.562	3.824.438	-1.970.000	-36,66%	1.854.438	*
11 09 01 – Action préparatoire – Politique maritime								
	6.500.000	0	0	6.500.000	-6.000.000	-92,31%	500.000	*
11 09 02 – Projet pilote – Mise en réseau et meilleures pratiques dans le domaine de la politique maritime								
	4.000.000	0	0	4.000.000	-4.000.000	-100,00%	0	*
14 04 01 – Achèvement des programmes Douane antérieurs								
	21.000.000	0	14.557.626	6.442.374	2.000.000	9,52%	8.442.374	<i>Exécution plus rapide que prévu.</i>

Virement DEC 28A/2008

Ligne / Intitulé									
	Budget initial ±BR (1A)	Virements (2)	Exécution (3)	Montant disponible (4)=(1A)+(AELE)+(2)-(3)	Virement proposé (5)	Variation (4/1A)	Total (4+5)	Justification standard	
14 04 02 – Douane 2013									
	9.000.000	0	5.451.812	3.548.188	1.000.000	11,11%	4.548.188		*
15 02 02 05 – Erasmus Mundus									
	85.000.000	0	63.034.084	23.997.416	-7.700.000	-9,06%	16.297.416	<i>Difficultés liées aux offres ou à l'exécution des contrats.</i>	
15 02 09 – Achèvement des programmes antérieurs dans le domaine de l'éducation et de la formation									
	90.000.000	0	41.247.274	50.880.520	-27.500.000	-30,56%	23.380.520		
15 02 29 – Projet pilote – Coopération entre instituts européens de technologie									
	2.500.000	0	0	2.500.000	-2.000.000	-80,00%	500.000		*
15 04 44 – Programme Culture (2007-2013)									
	39.700.000	0	14.291.075	26.357.755	-6.900.000	-17,38%	19.457.755		*
15 06 66 – L'Europe pour les citoyens									
	23.339.000	-400.000	10.180.478	12.758.522	-5.150.000	-22,07%	7.608.522		*
16 02 03 – Informations destinées aux médias									
	4.000.000	0	2.647.351	1.352.649	800.000	20,00%	2.152.649		*
16 04 02 – Outils d'information et de communication en ligne									
	8.500.000	0	7.836.619	663.381	1.600.000	18,82%	2.263.381		*
16 04 03 – Publications écrites ciblées									
	5.150.000	0	3.812.033	1.337.967	500.000	9,71%	1.837.967	<i>Exécution plus rapide que prévu.</i>	
18 02 06 – Fonds pour les frontières extérieures									
	98.500.000	-12.000.000	119.695	86.380.305	-41.000.000	-41,62%	45.380.305		*
18 03 03 – Fonds européen pour les réfugiés									
	60.000.000	-1.360.000	8.152.424	50.487.576	-47.000.000	-78,33%	3.487.576		*
18 03 09 – Fonds européen pour l'intégration des ressortissants de pays tiers									
	43.000.000	0	107.923	42.892.077	-15.000.000	-34,88%	27.892.077		*
18 04 06 – Droits fondamentaux et citoyenneté									
	11.600.000	0	1.867.249	9.732.751	-5.100.000	-43,97%	4.632.751		*
18 04 07 – Combattre la violence (Daphné)									
	15.645.000	-990.000	0	15.005.255	-6.000.000	-38,35%	9.005.255		*
18 05 01 01 – Achèvement des programmes de coopération dans les domaines de la justice et des affaires intérieures et AGIS									
	5.500.000	0	0	5.500.000	-4.500.000	-81,82%	1.000.000		*
18 05 06 – Achèvement de la lutte contre le terrorisme									
	6.400.000	0	2.873.399	3.526.601	-1.000.000	-15,63%	2.526.601		*

Virement DEC 28A/2008

Ligne / Intitulé								
	Budget initial ±BR (1A)	Virements (2)	Exécution (3)	Montant disponible (4)=(1A)+(AELE)+(2)-(3)	Virement proposé (5)	Variation (4/1A)	Total (4+5)	Justification standard
18 05 08 – Prévention, préparation et gestion des conséquences en matière de terrorisme								
	8.900.000	0	3.580.003	5.319.997	-4.000.000	-44,94%	1.319.997	*
18 05 09 – Prévenir et combattre la criminalité								
	23.910.000	4.213.365	8.390.243	19.733.122	-15.000.000	-62,74%	4.733.122	*
18 06 06 – Justice pénale								
	16.900.000	0	10.460.061	6.439.939	-2.000.000	-11,83%	4.439.939	*
18 06 07 – Justice civile								
	9.745.000	-800.000	881.051	8.063.949	-4.000.000	-41,05%	4.063.949	*
18 07 03 – Prévenir la consommation de drogue et informer le public								
	3.750.000	0	477.291	3.314.534	-1.000.000	-26,67%	2.314.534	*
19 02 01 – Coopération avec les pays tiers dans les domaines des migrations et de l'asile								
	40.000.000	0	33.346.596	6.653.404	14.149.679	35,37%	20.803.083	*
19 03 01 – Suivi et mise en œuvre des processus de paix et de sécurité								
	4.000.000	0	1.000.000	3.000.000	15.600.000	390,00%	18.600.000	*
19 03 03 – Résolution de conflits et autres mesures de stabilisation								
	100.000.000	-12.500.000	48.569.531	38.930.469	10.000.000	10,00%	48.930.469	*
19 03 07 – Missions de police								
	37.000.000	14.500.000	50.631.013	868.987	10.000.000	27,03%	10.868.987	*
19 04 01 – Instrument européen pour la démocratie et les droits de l'homme (IEDDH)								
	51.700.000	0	3.375.508	48.324.492	-9.000.000	-17,41%	39.324.492	*
19 04 03 – Missions électorales et d'observation de l'Union européenne								
	31.002.000	-8.000.000	4.812.558	18.189.442	-6.776.777	-21,86%	11.412.665	*
19 04 05 – Achèvement de l'ancienne coopération								
	80.000.000	0	48.269.471	31.730.529	-12.000.000	-15,00%	19.730.529	*
19 06 01 01 – Préparation et réaction aux crises (instrument de stabilité)								
	70.000.000	5.000.000	54.981.264	20.018.736	3.774.125	5,39%	23.792.861	*
19 08 01 01 – Politique européenne de voisinage et de partenariat – Coopération financière avec les pays méditerranéens								
	664.000.000	0	286.616.828	377.383.172	35.000.000	5,27%	412.383.172	<i>Absorption accrue de paiements retardés lors de l'exercice précédent.</i>
19 08 01 03 – Politique européenne de voisinage et de partenariat – Coopération financière avec l'Europe de l'Est								
	209.000.000	0	187.368.877	21.631.123	71.000.000	33,97%	92.631.123	*
19 09 01 – Coopération avec les pays en développement d'Amérique latine								
	320.000.000	0	170.436.770	149.563.230	-10.000.000	-3,13%	139.563.230	*

Virement DEC 28A/2008

Ligne / Intitulé								
	Budget initial ±BR (1A)	Virements (2)	Exécution (3)	Montant disponible (4)=(1A)+(AELE)+(2)-(3)	Virement proposé (5)	Variation (4/1A)	Total (4+5)	Justification standard
19 10 03 – Coopération avec les pays en développement du Proche et du Moyen-Orient (ICD)								
	80.000.000	-15.000.000	6.614.902	58.385.098	-47.000.000	-58,75%	11.385.098	*
21 02 01 – Sécurité alimentaire								
	200.000.000	0	102.112.695	97.887.305	9.000.000	4,50%	106.887.305	*
21 03 01 – Acteurs non étatiques du développement								
	143.000.000	0	109.606.914	33.393.086	27.000.000	18,88%	60.393.086	*
21 05 01 01 – Santé								
	20.000.000	-12.000.000	0	8.000.000	-2.991.439	-14,95%	5.008.561	*
21 05 01 03 – Autres aspects du développement humain et social								
	10.000.000	-3.835.000	791.034	5.373.966	-1.112.069	-11,12%	4.261.897	*
21 05 03 – Développement humain et social – Achèvement de l'ancienne coopération								
	72.000.000	-2.000.000	27.017.154	42.982.846	-10.493.519	-14,57%	32.489.327	*
21 06 05 – Aide aux producteurs de bananes des États ACP								
	30.000.000	0	29.859.850	140.150	19.150.000	63,83%	19.290.150	*
22 02 01 – Aide à la transition et au renforcement des institutions en faveur des pays candidats								
	149.717.000	-48.000.000	2.807.810	98.909.190	-16.600.000	-11,09%	82.309.190	*
22 02 02 – Aide à la transition et au renforcement des institutions en faveur des pays candidats potentiels								
	98.625.400	0	4.162.363	94.463.037	-69.000.000	-69,96%	25.463.037	*
22 04 02 – Programmes d'information et de communication pour les pays tiers								
	6.000.000	0	1.925.906	4.074.094	-1.950.000	-32,50%	2.124.094	*
24 02 01 – Actions générales de lutte contre la fraude – Hercule II								
	10.000.000	0	4.613.721	5.386.279	1.000.000	10,00%	6.386.279	<i>Absorption accrue de paiements retardés lors de l'exercice précédent.</i>
26 03 01 01 – Services paneuropéens de gouvernement électronique aux administrations publiques, aux entreprises et aux citoyens (IDABC)								
	23.500.000	-38.399	16.637.648	7.370.199	6.000.000	25,53%	13.370.199	*
29 02 01 – Achèvement de la politique d'information statistique								
	24.000.000	-603.197	21.225.115	2.590.491	4.000.000	16,67%	6.590.491	*
Total PRÉLÈVEMENT CP						- 627.843.804		
Total RENFORCEMENT CP						627.843.804		

(*) Voir en annexe pour une justification détaillée.

Virement DEC 28B/2008

Ligne / Intitulé								
	Budget initial ±BR (1A)	Virements (2)	Exécution (3)	Montant disponible (4)=(1A)+(EFTA)+(2)-(3)	Virement proposé (5)	Variation (4/1A)	Total (4±5)	Justification standard
11 03 01 – Accords internationaux en matière de pêche								
	157.098.000	17.420.000	71.813.299	102.704.701	-1.510.000	-0,96%	101.194.701	<i>Exécution plus lente que prévu.</i>
11 03 02 – Contributions à des organisations internationales								
	3.600.000	0	2.123.724	1.476.276	-1.170.000	-32,50%	306.276	*
11 06 04 – Achèvement de l'Instrument financier d'orientation de la pêche (IFOP) – Hors objectif n° 1 (2000 à 2006)								
	72.000.000	13.000.000	72.965.781	12.034.219	2.680.000	3,72%	14.714.219	
Total PRÉLÈVEMENT CP						- 2.680.000		
Total RENFORCEMENT CP						2.680.000		

(*) Voir en annexe pour une justification détaillée.

Grounds for the non-compulsory lines**Increase 01 02 02:****Coordination and surveillance of economic and monetary union**

The additional € 850 000 requested is principally due to the change in payment terms for the business and consumer surveys (a pre-financing of 40% is payable to beneficiaries with effect from 2008) and a particular effort to reduce outstanding commitments at the end of 2008.

Decrease 01 03 02:**Macroeconomic assistance**

Macro-Financial Assistance (MFA) is a short-term crisis management instrument aiming at addressing urgent and exceptional external financing needs; it implies some external factors of uncertainty in the context of budget programming and execution. Some degree of uncertainty is inevitable both on the scheduling of commitments for new operations and on the rhythm of payment under existing operations which is linked to the satisfactory implementation of the economic programme supported by the IMF, as well as the fulfilment of EU specific conditions.

€ 112 M of payment appropriations were entered into the 2008 Budget. A second disbursement amounting to € 10 M was granted to Moldova in the context of the Council Decision adopted on 16 April 2007 and € 0.280 M was disbursed for ex post evaluations.

Subject to the fulfilment of the specific economic policy and financial conditions attached to the payment of the assistance by the authorities of the beneficiary countries and the provisions of the Memoranda of Understanding and the grant agreements signed, the forecasted amounts of payments between 1 September and the end of 2008 are the following:

- Moldova, second tranche: € 10 M,
- Lebanon: € 15 M subject to the signature of the legal commitments by the Lebanese authorities in the coming months,
- Moldova: € 15 M (third disbursement),
- Georgia: € 11.5 M (last tranche),
- Kosovo: € 30 M (first tranche),
- Ex post evaluations and operational assessments: € 0.8 M

Thus € 82.3 M will be required till the end of 2008, leaving € 29.7 M in payment appropriations for redeployments in the course of the global transfer.

Decrease 02 02 01:**Competitiveness and Innovation Framework Programme – Entrepreneurship and Innovation Programme**

The commitments relating to the second call for tenders for the establishment of the 'Enterprise Europe Network' were made later than expected in the preliminary draft for 2008 because of the time taken up by procedures (negotiations, signature of contracts).

Commitments for the part of the CIP programme relating to eco-innovation will not be entered into until the end of the year after the procedure for the call for proposals has been completed.

Decrease 02 02 03 02:**Support for small and middle-sized enterprises (SMEs) in the new financial environment**

Implementation of this preparatory action has been delayed because the international financial institutions involved are encountering difficulties in finding participating banks of sufficient size and capacity at regional and local level.

Decrease 02 02 11:**Preparatory action - GMES operational services**

An invitation to tender was published in June for the implementation of an operational service in the field of emergency management. The procedure will be completed at the end of the year and the appropriations can be committed in full in December 2008. The first payments of any size will not follow until early 2009.

Decrease 02 02 12:**Pilot project - Facilitating access to insurance by self-employed builders and small building firms so as to stimulate innovation and the promotion of eco-technologies in the European Union**

The only appropriations needed for this pilot project are the €300 000 in commitment appropriations for an initial feasibility study. No payment can be made in 2008.

Decrease 04 04 01 01:**Employment**

Some intermediate and final payments (calls launched in 2007) expected in 2008 are delayed to 2009.

Pre-financing payments for calls of tenders published in 2008 will be only received during the first semester of 2009 as these contracts will only be signed at the end of 2008 due to the evaluation and final approval process.

As a result of the published calls for proposals, the initial amount of €9 065 000 initially foreseen in the work programme has decreased to €6 300 000. This situation is due to the quantity and the quality of the proposals received.

Pre-financing payments for calls of proposals in 2008 have consequently amounts lower than foreseen.

For all these reasons, €1 500 000 can be reallocated to other programmes.

Decrease 04 04 06:**European Year of Equal Opportunities for All in 2007**

The beneficiaries of our programme "Year for Equal Opportunities" faced some difficulties to produce final reports. Extensions to the contracts have been awarded, and most of the final reports will be received during the 1st semester 2009 and then final payments will follow.

Decrease 05 04 05 02:**Operational technical assistance**

The appropriations are based on the estimates of February 2008 under the ceiling laid down in the EAFRD technical assistance regulation. On the basis of the current programming for 2008, the ceiling will not be reached, leaving €2 million available.

Increase 06 03 03:**Financial support for projects of common interest in the trans-European transport network**

The implementation forecast for this budget line suggests that additional appropriations will be required. This situation is due to the fact that the timetable for pre-financing could not be predicted at the time the preliminary draft budget for 2008 was drawn up (in February–March 2007). The legal basis for granting Community financial assistance for the trans-European transport and energy networks was not adopted until 20 June 2007 and the 2007 budget did not contain any payment appropriations for this purpose. The initial amounts for the pre-financing of the 2007 projects will come to some €300 million. In addition, there will be the pre-financing for half the 2008 projects. The pre-financing rate planned (50% for 80% of the 2007 projects and 50% for 50% of the 2008 projects) demands a considerable increase.

**Decrease 06 04 09:
Investment fund for renewable energy and bio refineries**

This pilot project – in its first year – may be committed by the end of the year. However, there can be no pre-financing in 2008. Not all the payment appropriations on this line will be used.

**Decrease 06 06 01:
Research related to energy**

The implementation forecast for the Research Programme (energy priority) suggests that the appropriation will not be spent in full as the exact amounts for the pre-financing of individual commitments (the establishment of contracts under the overall commitment entered into in 2007) could not be predicted at the time the preliminary draft budget for 2008 was drawn up (in February –March 2007) .

Similarly, it had initially been expected that there would be a number of pre -financing operations for projects resulting from the 2008 call for proposals; this will be impossible given the timetable for the call for proposals. No contracts can now be signed until 2009.

**Decrease 06 06 05 01:
Completion of programmes (prior to 2003)**

The implementation forecast for this budget line suggests that the appropriation will not be spent in full as the exact rate of clearance for outstanding commitments for cases or contracts on the point of closure could not be predicted at the time the preliminary draft budget for 2008 was drawn up (in February –March 2007).

**Decrease 06 06 05 02:
Completion of the sixth EC framework programme (2003 to 2006)**

The implementation forecast for this budget line suggests that the appropriation will not be spent in full as the exact amount of the interim and final payments for the clearance of outstanding commitments could not be predicted at the time the preliminary draft budget for 2008 was drawn up (in February –March 2007). The cost declarations for interim payments are often lower than the pre-financing, which means that no payment can be made.

**Decrease 06 07 01:
Transport Security**

The implementation forecast for this budget line suggests that the appropriation will not be spent in full as the exact rate of individual commitments and thus the rate of payment of the pre -financing and the rate of clearance of outstanding commitments could not be predicted at the time the preliminary draft budget for 2008 was drawn up (in February –March 2007).

**Decrease 06 07 05:
Preparatory action - Facilitation of cross-border traffic at the EU north-east external border-crossing points (from a traffic safety and security aspect)**

Commitments under this preparatory action - in its first year – will be late and there will thus be no pre-financing in 2008.

**Decrease 07 03 06:
Completion of awareness-raising and other general actions based on the Community action programmes in the field of the environment**

This budget line covers payments in respect of commitments remaining to be settled from previous years (until 2006) for actions undertaken by the Commission to implement existing legislation, awareness -raising and other general actions based on the Community environmental action programme. The RAL on this budget line at the beginning of 2008 was of around €6.8 M.

Taking into account duration and scope of outstanding commitments on this budget line, as well as the fact that the implementation in 2007 was better than anticipated, an overall amount of €1.1 M in payment appropriations will not be needed, and can therefore be released. An amount of €100 000 is used to reinforce budget line 07 03 02 through a transfer within Chapter 0703, while an amount of €1 M is made available through the global transfer procedure.

Decrease 07 04 01:**Civil Protection Financial Instrument**

Under Council Decision 2007/162/EC establishing the Civil Protection Financial Instrument, expenditure can cover the cost of dispatching experts as well as transportation of civil protection assistance necessary for ensuring a rapid response to major emergencies and complementing the transport provided by the Member States. The use of such expenditure is of course dependent upon the occurrence of major emergencies. Taking into account activities in this area since the beginning of the year, some payment appropriations can be released while maintaining a sufficient level of resources to face possible requests until the end of the year.

Decrease 07 04 03:**Completion of previous programmes and actions in the field of civil protection and marine pollution**

This budget line covers the completion of previous programmes in the field of civil protection and marine pollution that ended in 2006.

Management of grants and closing of actions supported under the programme are ongoing without significant delay. However, final costs of projects are often lower than anticipated and final payments reduced as a consequence.

Decrease 07 04 04:**Pilot project - Step up cooperation between Member States on combating forest fires**

This pilot project was created under the 2008 budget. It will be implemented through a call for proposals published in September 2008, and the final selection of projects is expected at the beginning of 2009.

As grant agreements will only be signed in 2009, no payment appropriations will be needed in 2008 and the full amount of €2 000 000 can therefore be released.

Decrease 07 04 05:**Preparatory action - EU rapid response capability**

This preparatory action was created under the 2008 budget. It is implemented via a call for proposals, which was published on 3 June 2008 with a deadline for sending applications on 22 August 2008. Evaluation of proposals is ongoing and grant agreements should be signed around the end of 2008.

Taking into account the normal payment schedule for grants, only pre-financing payments will be made in 2008.

Decrease 08 02 02:**Cooperation - Health - Innovative Medicines Initiative Joint Undertaking (IMI)**

IMI is a public/private partnership in which the European Community and industry participate in accordance with specific rules.

The first call for proposals recently closed with a very high rate of participation. The results of the evaluation will not be known until around December. The contracts cannot be negotiated and drawn up for signature before the end of the year and the pre-financing will therefore be paid in 2009.

Decrease 08 03 01:**Cooperation - Food, agriculture and fisheries, and biotechnology**

The payment appropriations requested in the 2008 preliminary draft for the "Agriculture and biotechnologies" activity of the Cooperation programme were based on the initial plan for two calls for proposals with the aim of signing and pre-financing one third of all the contracts.

However, the average amount of pre-financing (between 50 and 60% of the total cost) and the fact that 10 projects originally planned for 2008 will now start in 2009 means that the estimate of payment appropriations required on this line can be reduced.

The amount taken from this line can be redeployed to other activities under the 7th framework programme.

Decrease 08 07 03:**Cooperation - Transport - Support expenditure for Clean Sky Joint Undertaking**

As the amending budget entering the appropriations was not finalised until the end of June 2008, operating costs will be extremely limited except for expenditure on communication.

Increase 08 11 01:**People**

One of the measures adopted to simplify the management of research programmes was to increase the period covered by the reports from 12 to 24 months.

Moreover, several contracts with a starting date for the project by means of notification within 12 months of signature brought forward the date for starting the project and must therefore be pre-financed in 2008 and no longer in 2009.

Budget line 08.1101 therefore needs additional payment appropriations to implement this measure in the 100 grant agreements resulting from the 2008 call for proposals.

The extra appropriations will thus be used for the pre-financing of these grant agreements.

Decrease 08 13 01:**Capacities - Research for the benefit of small and medium-sized enterprises (SMEs)**

The payment appropriations requested in the 2008 preliminary draft for the "Research for the benefit of SMEs" activity of the Cooperation programme have to be changed for the call for proposals relating to associations and for Eurostars.

The negotiations for the first call for proposals for the SME associations were more complicated and time-consuming than expected. On average, a consortium of associations has more members than a consortium of SMEs (14 as opposed to 8).

These factors protracted the negotiations, leading to the signing of contracts and the subsequent pre-financing for fewer grants than expected in 2008 (around 21 projects of the 29 adopted under this call for proposals).

Moreover, the Eurostars financing decision which was originally scheduled for June was delayed by the late adoption of the legal base. The pre-financing for this project has also been delayed as a result.

Decrease 08 19 01:**Capacities - Support for coherent development of research policies**

The payment appropriations requested in the 2008 preliminary draft for the “coherent development of research policies” activity of the Capacities programme were based on the initial plan for a call for proposals with the aim of signing and pre-financing half the agreements (5 out of 10) before the end of 2008.

However, as the call for proposals closed at the end of June 2008 and the evaluation and negotiation procedures will be finalised between December 2008 and March 2009, it is now planned to finance nine grant agreements from the 2009 budget; reducing the payment appropriations required for line 08.1901.

The amount taken from this line can be redeployed to other activities under the 7th framework programme.

Increase 09 04 03 02:**Completion of the sixth EC framework programme (2003 to 2006)**

The payment appropriations on this line will not cover all requirements up to the end of the year. The measures introduced to speed up the payment procedures have proved to be effective and payments are now being made more quickly than expected. The transfer requested will cover some of the 200 payment requests already recorded (the average length of payment procedures is between 2 and 3 months) and will finance the payments planned up to the end of the year on the basis of the updated schedules of payment for projects under the 6th framework research programme now being carried out.

Decrease 10 05 01:**Decommissioning of nuclear installations and waste management**

The decommissioning and waste management programme is an industrial activity with a large scientific component and is subject to several imponderables. The large volume of payment appropriations available is due to the combination of a number of factors. First, the Karlsruhe site has made major commitments, in particular towards its waste operator who does not invoice for his work until after the waste is processed. These processing operations are now lagging behind the forecasts for 2008 (the JRC is unable to give an exact estimate of the operator's plans).

The difference as regards Ispra is due to the delays encountered when putting certain contracts into effect (technical problems, difficult negotiations) and thus to an overestimation of the rate for covering outstanding commitments. The rate established for 2008 is far lower than that for 2007.

As a result, the decommissioning programme can provide €9.9 million for other departments.

Decrease 11 03 03:**Preparatory work for new international fisheries organisations and other non -compulsory contributions to international organisations**

The surplus payment appropriations result from the fact that the corresponding commitments will not be made until December. The payments relating to them will no longer be made in 2008.

Increase 11 06 04:**Completion of the Financial Instrument for Fisheries Guidance (FIFG) - Outside Objective 1 areas (2000 to 2006)**

The current estimate of payment appropriations required is lower than initially provided for in the preliminary draft.

A total increase of €46 million has been proposed (non-compulsory expenditure). Part of this amount is contained in part DEC 28A (€43 320 000) and the balance (€2 680 000) in the compulsory and non-compulsory part in order to balance the two lines with compulsory expenditure.

Decrease 11 07 01:**Support for the management of fishery resources (collection of basic data)**

The surplus payment appropriations result from the fact that Regulation No 861/2006 does not allow any exact forecasts to be made for the national programmes. Moreover, call for tenders 2007/07 elicited few replies and the late revision of the work programme reduced the number of other calls for tender launched.

Decrease 11 07 02:**Support for the management of fishery resources (improvement of scientific advice)**

DG MARE will not be in a position to launch a framework contract for the provision of scientific advice for the Mediterranean and Black Sea in 2008 as initially planned. This will result in a non -utilisation of part of the funds of line 11 07 02.

Decrease 11 08 01:**Financial contribution to the Member States for expenses in the field of control**

The surplus payment appropriations mainly result from the delay in the presentation of payment requests to the Commission by the Member States and the long time which often elapses before the Commission receives the supporting documents it requests.

Decrease 11 08 02:**Inspection and surveillance of fishing activities in Community waters and elsewhere**

The surplus payment appropriations mainly result from the fact that the Control Agency finally took charge of the inspection vessel on 1 January 2008.

Decrease 11 09 01:**Preparatory action - Maritime policy**

The use of payment appropriations will be lower than expected as the tendering procedure for the two preparatory actions projects, for which an advance payment was planned in November 2008, is expected to be finalised only in January 2009.

Decrease 11 09 02:**Pilot project - Networking and best practices in maritime policy**

Due to the fact that the implementation of the two planned pilot projects is likely to be delayed, no payment appropriations will be used on this budget line in 2008.

- 1) Pilot project on maritime monitoring and surveillance in the Mediterranean: it is very unlikely that a grant decision could be signed this year, mainly due to technical reasons.
- 2) Dissemination and Best Practice in the field of Maritime Policy and the Coastal Economy – Web tool development and maintenance: the specific contract is planned to be signed by the end of 2008; the first payment is foreseen only after 4 months, in 2009.

Increase 14 04 02:**Customs 2013**

Contracts/commitments signed in 2008 were signed earlier than originally planned. Consequently more payments need to be processed in 2008.

Decrease 15 02 09:**Completion of previous programmes in the field of education and training**

Budget line 15.02.09 covers payments for the completion of previous programmes in the field of education and training. The contracts to be closed during 2008 on the former Socrates and Leonardo da Vinci programmes needed less payment appropriation than expected and some final reports were delayed. It is therefore proposed to make the amount of appropriations of this budget line available to other activities.

Decrease 15 02 29:**Pilot project - Cooperation between European Institutes of Technology**

This pilot project led to 4 grant agreements for 2-year projects that started in December 2007. The balance payment of the agreements currently in force is due in 2010. Interim payments in 2008 will amount to €500 000. Thus €2 M can be made available to other Community actions.

Decrease 15 04 44:**Culture Programme (2007 to 2013)**

Some reports were received with delays and the interim and final payments to cooperation projects are slightly below the initial forecasts. Furthermore the appropriations from refunds carried over available at the beginning of the year were used in priority. Thus an amount of €6.9 M of payment appropriations can be made available to other Community actions.

Decrease 15 06 66:**Europe for Citizens**

The reasons for a decrease of payment appropriations on budget line 15.06.66 are twofold:

- 1) Some final reports were received with delays
- 2) Further to the completion of town twinning projects, the final payments were lower than initially expected.

Increase 16 02 03:**Information for the media**

The increase requested reflects an updated estimate of the payment appropriations required by users of this line against 2008 commitments in view of the faster rate of payment, especially as regards order forms where invoicing closely follows delivery. This increase in appropriations will be used in particular to make payments in respect of some 80 order forms which are now being processed for news reports (TV and photo), image banks and audiovisual production, and the distribution and conservation of audiovisual material.

Increase 16 04 02:**Online information and communication tools**

Following the entry into force of new framework contracts and an acceleration in the rate of payment, an increase in payment appropriations is necessary in relation to the initial forecasts for both the EUROPE DIRECT call centre and services linked to the maintenance of the Europa site. It is estimated that invoices totalling around €500 000 a month will be received for these two activities between September and December. The balance of payment appropriations currently available will cover payments until October.

Decrease 18 02 06, 18 03 03, 18 03 09:**External Borders Fund; European Refugee Fund; European Fund for the Integration of Third-country Nationals**

The Commission encountered difficulties during the starting up of this Fund. These were mainly related to the requirements contained in the legal base (shared management) and the difficulty of obtaining, in the deadline foreseen by the legal basis, the necessary documents from some Member States. Therefore, substantially less pre-financing than forecasted will be paid to Member States in 2008.

Decrease 18 04 06:**Fundamental rights and citizenship**

Because of the delay with the calls for proposals related to the 2008 work programme, the Commission will not be able to conclude the individual commitments and to authorize the pre-financing payments in 2008. On this budget line, only pre-financing of 2007 projects will be paid and for some procurement 2008 contracts.

**Decrease 18 04 07:
Fight against violence (Daphne)**

Because of the delay with the calls for proposals related to the 2008 work programme, the Commission will not be able to conclude the individual commitments and to authorize the pre-financing payments in 2008. On this budget line, only pre-financing of 2007 projects will be paid and for some procurement 2008 contracts.

**Decrease 18 05 01 01:
Completion of cooperation programmes in the fields of Justice and home affairs, and AGIS**

Verification of the final cost statements of the AGIS (framework programme concerning police and judicial cooperation in criminal matters) projects led, in a high number of cases, to a considerable reduction of the final amount of grant. Hence, the amount of final payments was reduced significantly in relation to committed amounts. These payments were made exclusively from earmarked revenues carried over from the previous year, leaving appropriations entered into the budget unused.

**Decrease 18 05 06:
Completion of fight against terrorism**

Verification of the final cost statements of the corresponding projects led, in a high number of cases, to a considerable reduction of the final amount of grant. Hence, the amount of final payments was reduced significantly in relation to committed amounts.

**Decrease 18 05 08:
Prevention, preparedness and consequence management of terrorism**

The beneficiaries submitted a limited number of project proposals in response to the call for proposals for action grants under the Annual Work Programme 2007. As a consequence, the level of the payments (pre-financing) will be lower than initially forecasted.

**Decrease 18 05 09:
Prevention of and fight against crime**

A significant number of payments have been postponed. In order to be able to conclude more grant agreements (put on the reserve list), the budget allocated to it in the Annual Work Programme 2007 had to be modified substantially

This delayed the conclusion of these grant agreements and the corresponding pre-financing payments, which will be made at the turn of 2008 and 2009. Another reason for the lower execution is the delay for the setting up of the 2008 Annual Work Programme.

**Decrease 18 06 06:
Criminal justice**

The beneficiaries submitted a limited number of project proposals in response to the call for proposals in the field of criminal records under the Annual Work Programmes 2007 and 2008. Moreover, delayed launching of tenders accounts for limited performance on this budget line. In consequence, the level of the payments (pre-financing) will be slightly lower than initially forecasted.

**Decrease 18 06 07:
Civil justice**

Because of the delay with the calls for projects 2008, the Commission we will not be able to commit the 2008 projects (individual commitments) and to do the pre-financing payments. On this budget line, only pre-financing of 2007 project will be paid.

**Decrease 18 07 03:
Drugs prevention and information**

The late implementation of the 2007 and 2008 work programmes entailed delayed conclusion of the legal commitments (grant agreements). Hence, it is envisaged that only pre-financing related to the execution of the 2007 work programme will be paid in 2008.

Increase 19 02 01:**Cooperation with third countries in the areas of migration and asylum**

As part of the rationalisation and simplification of instruments, line 19.02.01 replaces three old lines (19.02.01/19.02.02/19.02.03). As the legal basis was new in 2007, contracts were signed late in 2007 or even at the start of 2008.

However, the rate at which contracts are being finalised increased sharply at the end of 2007 on line 19.02.03 (line for the completion of the old programmes, in particular the conclusion of contracts to implement the global commitment from 2006), requiring an increase in line 19.02.03 at the end of 2007. Increase from lines 19.02.01 and 19.02.02. This is to cope with the fact that there were more interim payments than expected and that the pre-financing of around thirty programmes which was planned for 2008 actually took place in 2007.

An additional increase of €14.1 million in payment appropriations is therefore requested to cover the contracts signed in late 2007 and early 2008 (2007 commitment appropriations, which could not be foreseen when the preliminary draft for 2008 was drawn up) and to finance some of the advances on contracts signed in 2008 (against appropriations committed in 2008).

Increase 19 03 01:**Monitoring and implementation of peace and security processes**

Because of recent events in Georgia, it has been decided that an autonomous civilian observation mission be set up there. The commitment appropriations will be increased by means of a transfer within the CFSP chapter, but an increase of €15.6 million in payment appropriations is needed to cover the pre-financing of this mission which, according to the financial statement accompanying the new common action, will come to €18.6 million.

Increase 19 03 03:**Conflict resolution and other stabilisation measures**

As the monthly operating costs for the Kosovo mission are higher than expected, an increase of €10 million is needed to cover contractual obligations.

Increase 19 03 07:**Police missions**

As the operating costs for the mission in Afghanistan are higher than expected, and in order to cover the expenditure of the EUPOL COPPS mission, an increase of €10 million is needed.

Decrease 19 04 01:**European Instrument for Democracy and Human Rights (EIDHR)**

As the new instrument strategy was not adopted until August 2007, the Annual Action Programme was not adopted until 4 December 2007. This AAP contained 53 calls for proposals, of which 47 were to be issued by the Delegations. Most of these calls for proposals were not issued until 2008 and, for many of them, the selection procedure will end in October.

Payment of the advances has also been delayed and most of them will not be paid until early 2009.

Decrease 19 04 03:**Electoral observation**

€7.3 million will not be used as some of the elections planned will not take place. These are political decisions outside the Commission's control.

Moreover, part of the appropriations adopted can be released as some of the missions were less expensive than originally expected and internal assigned revenue carried over was used in full.

The appropriations released will be redeployed by means of a transfer of €523 223 within Chapter 19.04; the remaining €6 776 777 is included in this request for a transfer.

Decrease 19 04 05:**Completion of former cooperation**

Because of the difficulties inherent in the geopolitical background to human rights measures, the payment forecasts point to a slower pace than initially programmed . An analysis of requirements up to the end of the year suggests that there will be a surplus of €12 million which can be released for the omnibus transfer .

Increase 19 06 01 01:**Crisis response and preparedness (Instrument for Stability)**

A more precise evaluation of the payment appropriations required up to the end of the year produces an estimate of €112 million.

Increases consisting of internal transfers of €5 million and €5.2 million, plus a transfer of €28 million submitted to the budgetary authority (DEC 23) which is now being processed, will bring the total available to €103 million (70 + 5 + 28); to cover the estimate, an additional €9 million is requested in the omnibus transfer .

This shortfall in payment appropriations results from the concentration of a large proportion of commitments at the end of 2007, deferring a considerable burden of payments to 2008; this could not be taken into account during the budgetary procedure.

Increase 19 08 01 03:**European Neighbourhood and Partnership financial cooperation with Eastern Europe**

The estimated needs until the end of the year amount to € 113.6 M.

The remaining needs until the end of year are higher than initially budgeted because of recent improvements in the programme implementation and several sector support projects. These developments have lead to accelerated disbursements in several partner countries, notably:

Country	Description	Year of commitment	Amount in million €
Armenia	Support to Poverty reduction through reforms in vocational education and Training	2007	5.00
Georgia	Support to Public Finance Management Reform - 2nd tranche	2007	5.00
Moldavia	Budget support to Social Sector	2007	5.00
Ukraine	Support to the implementation of Ukraine's energy strategy – Technical Assistance	2007	41.00
	Other payments		57.60
	Total		113.60

In order to cover this amount, a reinforcement of € 71 M is requested which will complement the remaining unused appropriations on the line (€ 21.6 M) and the € 21 M for which the release from the reserve is being requested to the Budget Authority with a separate transfer.

Decrease 19 09 01:**Cooperation with developing countries in Latin America**

It is proposed to transfer € 10 M to other chapters in the light of lower payment consumption and longer than expected contracting delays for 2007 and 2008 actions

Payment implementation is well below forecast: According to the 2008 Budget Implementation Plan 2008, line 19.090100 should have reached € 182.7M in payments at the end of August 2008. However, the amount paid by early September was some € 24 M below forecast.

In early September contracting was still below 30% of the annual forecast. Some € 190 M are to be contracted by the HQs (regional programmes approved under the 2007 budget) and the balance consists of the Programme Estimates to be prepared for the first time ever in Latin America.

On the basis of the updated forecasts for the end of the year, € 10 M are made available.

Decrease 19 10 03:

Cooperation with developing Middle Eastern (DCI) countries

The procedure for implementing the 2008 budget differs from previous years. Most of the funds in 2008 follow the project approach applying the direct centralised management system in contrast to previous years in which they were mainly implemented in joint management via international organisations; this slowed down the rate of payment, which explains why payment appropriations can be made available for redeployment.

A transfer of €47 million is therefore necessary.

Two factors explain why fewer payment appropriations than forecast have been used:

- In the past, because of the precarious situation in Iraq, implementation in that country was mainly in joint management with international organisations. This management method requires considerable advances to be made under short-term contribution agreements; this was done in previous years up to December 2007. There are thus few commitments outstanding from these years.
- A project approach managed directly by the Commission was chosen for the implementation of most new projects in 2008.

First of all, there is a capacity-building project – technical assistance of €10.6 million for the Iraqi institutions – and secondly there are projects focusing on the situation of Iraqi refugees in Syria (€20 million) and Jordan (€12 million). This approach takes account of positive developments in the country and the growing problem of refugees in the neighbouring countries.

Given the lack of strategy papers for Iraq and the specific nature of the financing decisions, the method for carrying out assistance in 2008 was chosen only in the course of the year. The financing decisions for these projects are under way, but, because of the nature of these projects and the procedures planned to implement them, it is obvious that no payments will be made in respect of these projects this year.

Increase 21 02 01:

Food security

An additional €29 million in payment appropriations will be needed following the decision to sign a priority contract of €50 million, with the first disbursement in 2008. When the preliminary draft for 2008 was drawn up in February 2007, AIDCO could not foresee these €50 million priority contracts in response to the sharp rise in the price of foodstuffs and agricultural inputs (these prices increased even more in spring 2008) and could not therefore take them into account in the budget.

The payment appropriations on line 21.0201 were first increased by €20 000 000 by means of a transfer within Chapter 21.02 from line 21.0202.

The remaining increase of €9 000 000 in payment appropriations is to be made through the omnibus transfer.

Increase 21 03 01:

Non-State actors in development

A further €27 811 543 will be needed to pay the advances on contracts to be signed in 2008 against the global commitments for 2007.

At the end of 2007 it was found that, for the first time since the procedure for calls for proposals was introduced, contracts were signed a little earlier in the year, allowing more advances to be paid for new contracts in the year they are signed. In 2007 this led for the first time in years to a request for additional appropriations for the NSA line. The rate of payment on this line in 2008 confirms the trend.

The payment appropriations on line 21.0301 were first increased by €811 543 by means of a transfer within Chapter 21.03 from line 21.0302.

The remaining increase of €27 000 000 in payment appropriations is to be made through the omnibus transfer.

Decrease 21 05 01 01:

Health

The payment appropriations needed for 2008 are restricted to the year's commitments as no payment for the previous year is expected, reducing requirements to €5.0 million. The remaining €3.0 million can therefore be released.

Decrease 21 05 01 03:

Other aspects of human and social development

€1 323 966 cannot be paid, mainly because of the late conclusion of contracts under the calls for proposals in the field of culture and children.

Decrease 21 05 03:

Human and social development - Completion of former cooperation

According to the estimates of all the delegations and headquarters, €10 493 519 cannot be used. As this line involves the completion of an operation, no new contracts are being financed from this line and no advances will therefore be paid. Payments are also lagging behind the forecasts, often owing to delays in the implementation of projects financed from this line.

Increase 21 06 05:

Assistance to ACP banana producers

The Bananas Projects were implemented on a partly decentralised basis.

The national control systems have had to be validated and amendments signed in respect of the old financing agreements. These necessary operations slowed down implementation considerably.

As soon as the amendments were signed, the Delegations made up the delay and issued the calls for tender, with a high proportion of contracts being concluded as a result.

Whereas appropriations on the line were not used in full for a number of years, the backlog has now been made up as a result of the effort to conclude contracts.

An increase was already required in 2007. This year too, even though it is the final year of the programme, more payment appropriations have been used than was forecast in the preliminary draft of February 2008.

Decrease 22 02 01:

Transition and institution-building assistance to candidate countries

Payments planned in December for the 2007 IPA National Programme for Croatia will have to be postponed to 2009. The reason for this is that the accreditation decision for the Decentralised Implementation System (DIS), a precondition for signing the financing agreement and subsequently make payments, is now expected to be adopted at the end of October at the earliest, while according to the forecast, it had to be adopted at the end of August at the latest. The reason for this delay is that the Croatian authorities deemed necessary to reinforce the required operating structure devoted to the management and implementation of assistance in order to submit an admissible accreditation package to the Commission. Thus it was delivered only at the end of April, with a two-month delay.

Once the Commission Decision conferring the DIS accreditation is adopted, a financing agreement will have to be signed with Croatia and ratified by the Croatian parliament. The ratification is likely to occur in December and, consequently it is very unlikely that all the conditions for making a first advance payment will have been met by the end of the year.

Decrease 22 02 02:**Transition and institution-building assistance to potential candidate countries**

The level of payment credits consumption has been lower than foreseen for the following reasons:

- At the time of the preparation of the PDB 2008, the payment appropriations requested for 2008 took into account the assumption that the legal basis for the IPA instrument would be adopted at an earlier stage. Since the legal basis was adopted late in 2007, most of the IPA programmes were adopted only at the end of 2007 and the procedure to award contracts and grants started in 2008 instead of 2007. As a result, the contracting rate and subsequently the underlying payments have been lower.
- In addition, other unforeseen elements had a negative impact: concerning Serbia, the signature of the Financing agreement took much longer than foreseen due to the uncertain political situation. As regards Bosnia and Herzegovina, the ratification of the Framework agreement took much longer than expected and could only be ratified on 30 July 2008 and the Financing agreement signed the day after. One of the articles of the Framework agreement provides for the need of the VAT exemption, provision which has to be included in the national law of Bosnia -Herzegovina. The operating structure to implement the IPA programmes is not yet fully operational, since the National IPA coordinator has not yet been appointed for political reasons (it is foreseen that the Prime Minister will appoint it in the coming weeks).

Consequently, the number of contracts awarded and signed in 2008 has been lower than initially expected.

Decrease 22 04 02:**Information and communication programmes for non -member countries**

The updated analysis of open contracts shows that € 600 000 will not be used by the end of the year.

The Commission took the decision on IPA Information programme only end of August 2008, which did not allow the Commission services to start the contracting before end of September. This has two impacts: contracts cannot be concluded this year anymore (Service tender lasts approximately 6 months) and several contracts under the IPA INFO 2007 are being extended until next year in order to cover the gap between the new and the current contract, which also means that the final payment will be effected in 2009 instead of end of 2008.

Increase 26 03 01 01:**Pan-European e-Government services to public administrations, enterprises and citizens (IDABC)**

Under this budget item, most of the payments appropriations planned this year are related to past commitments.

In the IDABC programme, the largest part of payments is made during the year following the commitment. Another part, amounting to 30-40% of the total, is usually implemented in the second year following the commitment.

Important amounts were committed in 2006 and 2007. During the first eight months of 2008, payments related to past commitments have already been higher than last year (€ 15 M instead of € 11 M), but further invoices are expected to be received soon and need to be paid rapidly on some important projects.

More particularly, the TESTA action is planned to receive € 13.7 M in payment appropriations this year, of which € 7.3 M have already been paid, € 3.3 M are to be processed in October and the remaining in November.

At this stage of the year, there is also clear evidence that some other actions would need a level of payment higher than expected.

Payment appropriations available on this item amounts to around €7 M and are therefore already insufficient to cover the actual needs until the end of the year. A total reinforcement of € 6 M is estimated to be necessary.

Increase 29 02 01:**Completion of statistical information policy**

Following the detailed analysis of the payment process made by Eurostat in 2007, an action plan was defined and implemented in 2008. Payment execution was improved in 2008. About 40 additional payments by the end of 2008 are therefore planned, including payments which were suspended in 2007 in the context of the additional ex ante control implemented by Eurostat in 2007 and payments for projects whose finalisation was postponed to 2008.

Grounds for compulsory and non-compulsory lines**Decrease 11 03 02:****Contributions to international organisations**

The current estimate of payment appropriations required is lower than the initial estimates in the preliminary draft.

Increase 11 06 04:**Completion of the Financial Instrument for Fisheries Guidance (FIG) - Outside Objective 1 areas (2000 to 2006)**

The current estimate of payment appropriations required is lower than the initial estimates in the preliminary draft.

A total increase of €46 million has been proposed (non-compulsory expenditure). Part of this amount is contained in part DEC 28A (€43 320 000) and the balance (€2 680 000) in Part DEC 28B in order to balance the two lines with compulsory expenditure.